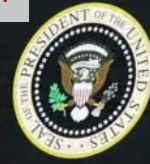




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Reciprocal Tariffs

Country

China

European Union

Vietnam

Taiwan

Japan

India

South Korea

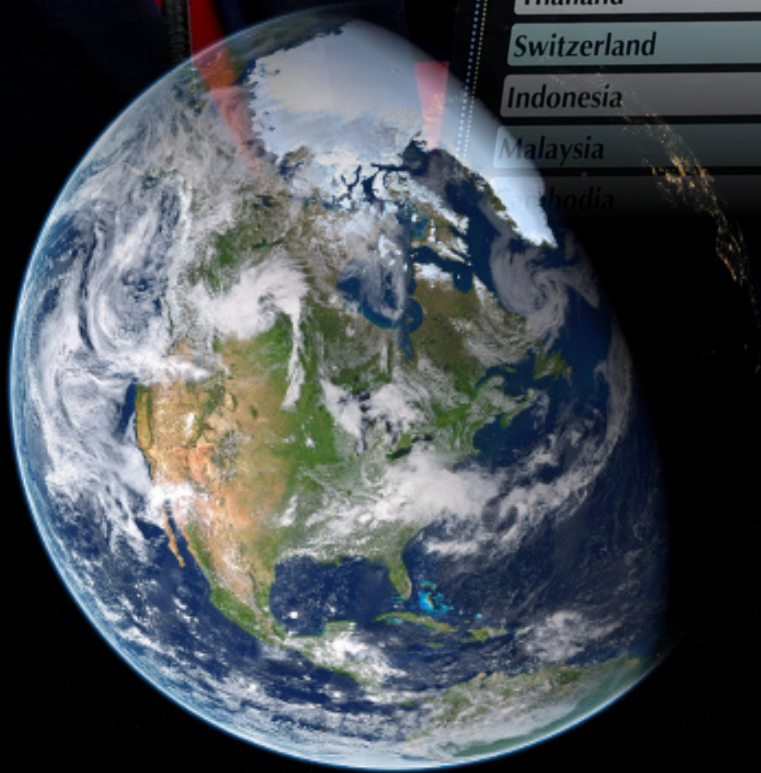
Thailand

Switzerland

Indonesia

Malaysia

Philippines



Ripple Effect: Trump Tariffs and the World's Economic Quake

April 2025

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During his first term, Donald Trump orchestrated a fundamental and often confrontational shift in United States (U.S.) trade policy, consciously pivoting away from the long-standing post-World War II consensus favoring multilateral trade liberalization, embodied by institutions like the World Trade Organization. This pivot involved reviving protectionism, primarily through the aggressive and widespread application of tariffs, challenging decades of precedent where U.S. administrations generally pursued trade integration via negotiated agreements. His administration implemented several major tariff actions that reshaped global commerce. Key among these were the Section 232 tariffs, invoking a rarely used provision of the Trade Expansion Act of 1962. Starting in 2018, these imposed broad duties of 25% on steel and 10% on aluminum imports globally, justified controversially on national security grounds – a rationale questioned by many, especially when applied to staunch military and economic allies like Canada, Mexico, and the European Union, who were initially hit hard by these measures.

Concurrently, and arguably with more far-reaching consequences, the administration utilized Section 301 of the Trade Act of 1974 following an investigation into China's economic practices. This resulted in multiple escalating rounds of tariffs, eventually covering over \$350 billion worth of goods imported annually from China, with rates reaching up to 25%. These tariffs specifically aimed to combat long-standing U.S. grievances regarding Chinese intellectual property theft, forced technology transfers required of foreign companies operating in China, and extensive state subsidies that distorted markets.

The stated goals behind this assertive tariff strategy were multifaceted and aligned with Trump's "America First" agenda. Officially, they aimed to bolster beleaguered domestic manufacturing sectors, particularly steel and aluminum production, which had faced intense foreign competition for years and held symbolic importance for industrial communities. They were also intended to exert significant economic pressure on China, compelling Beijing to alter its trade and investment practices fundamentally – demands partially addressed in the subsequent, though often criticized, "Phase One" trade deal. Furthermore, a prominent, though economically contested, objective was to reduce the bilateral and overall U.S. trade deficit, viewed by the administration as a direct indicator of unfair trade relationships. Lastly, the national security justification, particularly for Section 232, was presented as necessary to decrease reliance on foreign suppliers for materials deemed

critical for defense and infrastructure.

However, these unilateral actions triggered immediate, complex, and often disruptive consequences. Predictably, targeted nations swiftly implemented widespread retaliatory tariffs against U.S. exports. These were frequently strategically chosen to maximize political pain within the U.S., hitting key sectors like agriculture, manufactured goods and energy products. This retaliation inflicted significant economic hardship on American farmers and manufacturers reliant on export markets. Furthermore, the tariffs imposed by the U.S. generated substantial cost increases domestically. Economic studies consistently concluded that the burden of these tariffs fell largely on U.S. importers and subsequently on American consumers and businesses through higher prices for finished goods and intermediate

"Donald Trump orchestrated a fundamental and often confrontational shift in U.S. trade policy, consciously pivoting away from the long-standing post-World War II consensus."

components. This dynamic particularly harmed U.S. industries heavily reliant on imported metals and other tariffed inputs – such as automotive manufacturing, construction, and appliance production – by raising their production costs and

potentially reducing their competitiveness both domestically and globally.

President Trump declared a national economic emergency, citing persistent trade deficits and unfair foreign trade practices that have eroded U.S. manufacturing and national security. He highlights significant disparities in tariff rates, where the U.S. often maintains lower rates compared to its trading partners, such as the EU, India, and Brazil. For example, the U.S. imposes a 2.5% tariff on passenger vehicles, while the EU charges 10% and India 70%. Similarly, non-tariff barriers, like China's non-market policies and India's burdensome testing requirements, restrict U.S. market access and harm American industries. These barriers have contributed to job losses and increased reliance on foreign supply chains.

Trump advocates for reciprocal tariffs, arguing that the U.S. should demand the same treatment it extends to other nations. In response, he has issued an executive order under the International Emergency Economic Powers Act, implementing a 10% tariff on all imported goods, effective April 5, 2025, with higher, reciprocal tariffs targeting countries with the largest trade deficits to follow on April 9, 2025. This action aims to revitalize domestic manufacturing, reduce reliance on foreign supply chains, and address unfair trade practices like currency manipulation and exorbitant VATs. Certain goods, including those related to national security and existing tariffs, are exempt, and the order includes provisions

for adjusting tariffs based on foreign responses. The order also addresses the economic impact of counterfeit goods and aims to reverse the agricultural trade deficit, all while maintaining existing USMCA trade agreements with adjustments for non-compliant goods.

"Retaliation inflicted significant economic hardship on American farmers and manufacturers reliant on export markets."

As of April 2025, the legacy of these Trump-era tariffs continues to shape the global trade landscape significantly. While implemented during the first term, their economic effects and the policy architecture they established are still actively being analyzed and felt. Subsequent U.S. policy adjustments under the Biden administration have led to modifications – for instance, negotiating Tariff Rate Quotas with allies like the EU and UK, which allow certain volumes of metals imports tariff-free before duties apply. However, many key measures, particularly the Section 301 tariffs on Chinese goods, remain substantially in place, subject to ongoing statutory review processes and underpinning continued trade friction between Washington and Beijing. This ensures the continued relevance and impact of these policies. The persistent effects include discernible shifts in global supply chains as businesses seek to mitigate risks ("reshoring," "friend-shoring," diversification), heightened

geopolitical tensions, ongoing uncertainty impacting business investment, and lingering inflationary pressures on certain goods.

The Trump administration's imposition of tariffs on various imported goods, driven by national security and trade imbalance concerns, triggered a wave of retaliatory measures from key trading partners. In response, China implemented 10% and 15% tariffs on \$13.9 billion and \$19.5 billion of U.S. exports related to fentanyl on February 10th and March 10th, respectively, and a 34% tariff on all \$144 billion of U.S. exports in response to Trump's decision, following China's decision to impose tariffs, Trump responded by further increasing tariffs on China by 104%. Retaliating swiftly, China's Office of the Tariff Commission of the State Council declared that tariffs on U.S. imports would jump from 34% to a substantial 84%, beginning on April 10th. As a measure of renewed escalation, Trump responded by imposing a 125% tariff on China. Canada has imposed 25% tariffs on \$20.8 billion of U.S. exports on March 4th, with an additional \$86.7 billion scheduled for March 23rd, and a suspended 25% tax on Ontario electricity exports, along with 25% tariffs on \$20.7 billion of U.S. steel and aluminum exports effective March 13th and planned 25% tariffs on \$30.5 billion of U.S. autos. The European Union is set to lift the suspension of previous tariffs up to 50% on \$8 billion of U.S. exports (including whiskey) on April 1st and expand tariffs to an additional \$20 billion of U.S. exports on April 13th. While temporarily easing tariff pressures on the

majority of U.S. trading partners for 90 days, the Trump administration intensified its tariff stance against China to 145%.

Therefore, this report provides a comprehensive analysis of the far-reaching implications of these Trump-era tariffs. It delves into the intricate structure of trade relationships with the U.S., examining the specific vulnerabilities and dependencies that influence retaliation risks. The report precisely explores various possible scenarios arising from the imposition of these tariffs, detailing the potential economic and geopolitical consequences for both the U.S. and its trading partners. It also includes a detailed case study of the tariffs imposed on vehicles, analyzing the specific impacts on the automotive sector and related industries. Furthermore, the report assesses the potential gains for the UAE in the context of shifting global trade patterns. By examining the retaliatory dynamics unleashed by these tariffs, the report assesses their persistent effects on international trade relationships, global supply chain configurations, and the broader framework of international economic governance.

"The Trump administration's tariffs triggered a wave of retaliation from key U.S. trading partners—China, Canada, and the EU—targeting billions in American exports with precision and political intent."

The US in Global Trade

An initial overview of global trade volumes reveals that the U.S., while commanding a modest share of global exports (~8.2%), dominates global imports with more than 13% of total inflows between 2020 and 2024. This persistent import surplus reinforces the structural trade deficit that defines its external economic posture.

US Share in Global Trade (2020–2024)

Year	World Exports	U.S. Exports	Share of World Exports	World Imports	U.S. Imports	Share of World Imports
2020	17,494	1,425	8.1%	17,728	2,407	13.6%
2021	22,148	1,754	7.9%	22,452	2,935	13.1%
2022	24,719	2,063	8.4%	25,390	3,376	13.3%
2023	23,652	2,019	8.5%	23,968	3,173	13.2%
2024	(n.a.)	2,065	(n.a.)	(n.a.)	3,359	(n.a.)

The table shows that the U.S. role as the world's dominant importer is not merely a function of size, but of structural demand dependence. Between 2020 and 2023, the country maintained a consistently high import share above 13%, even amidst pandemic disruptions, energy crises, and inflationary cycles. This resilience of demand confirms the U.S. as the core consumption anchor of the global economy.

In contrast, its share of global exports remained modest, averaging just over 8%, with a dip in 2021 to 7.9%. The weaker elasticity of U.S. exports—relative to the global trade cycle—suggests persistent competitive inefficiencies, particularly in industrial exports. Even during the global export boom of 2021–2022, the U.S. failed to materially expand its share.

Moreover, U.S. import volumes responded more acutely to global economic upturns than exports did. This indicates an asymmetric trade elasticity, where U.S. recovery spurs imports but does not significantly enhance outbound trade performance. It reflects the structural reality that much of American consumption is externally sourced, while its export base remains highly specialized and narrow (e.g., aerospace, fossil fuels, intellectual property).

Interestingly, in 2023—a year of global trade contraction—the U.S. increased its export share to 8.5%, not because of domestic gains, but due to relative weakness in peer exporters (especially in the EU and East Asia). Thus, the U.S. gained share defensively, not competitively.

As of 2024, preliminary trade figures show imports exceeding \$3.4 trillion, far surpassing exports at \$2.1 trillion. This entrenched imbalance sets the stage for tariff policy dilemmas, as the country enters an era of trade confrontations (April 2025 tariffs) from a position of import vulnerability rather than export leverage.

Lastly, the gap between the U.S. share of world imports (13%+) and exports (8%–) is unmatched among advanced economies. While this reinforces consumer-driven global influence, it also diminishes strategic trade leverage: partners are more reliant on U.S. demand than vice versa, yet the U.S. is more exposed to retaliatory supply shocks and cost-driven inflationary pressures.

Sectoral Composition of US Trade (2024)

The U.S.'s role in the global economy is not only defined by the volume of its trade, but by the composition, concentration, and asymmetry of its sectoral flows. As previously established, the U.S. accounts for over 13% of global imports but contributes less than 8.5% to global exports. This discrepancy underscores a persistent structural trade deficit, but its implications become more critical when disaggregated by product category. Sector-level analysis reveals precisely which goods drive the imbalance, where America retains strategic export advantages, and which sectors constitute critical vulnerabilities—particularly under external policy shocks such as tariffs.

Dominant Sectors by Total Trade Volume

Data illustrates that U.S. trade in 2024 was overwhelmingly concentrated in industrial and high-value sectors. The most traded category was nuclear reactors, boilers, and mechanical machinery, which includes turbines, automated manufacturing systems, and HVAC infrastructure. This category alone accounted for over \$783 billion in combined trade value, with imports more than double the value of exports—highlighting a substantial dependency on imported capital goods.

The second largest category, electrical machinery and telecommunications equipment (including semiconductors, data storage devices, and digital components), accounted for \$699.8 billion. The net trade deficit in this category exceeded \$270 billion, making it a central node in America's structural import vulnerability.

Other major sectors include:

- Mineral fuels and refined oil products (\$571.3B), where the U.S. maintains a rare positive balance due to its energy exports.
- Vehicles and automotive components (\$535.2B), which show a large and growing deficit, despite the presence of a domestic auto industry.
- Pharmaceuticals (\$307B), a deficit-heavy category essential for public health and industrial biotech, further emphasizing national security implications.



This pattern reflects an economy that is highly integrated with global supply chains—not just for consumer goods, but for the machinery that powers its own production base.

Trade Deficits: Persistent and Strategic

Data reveals that the most severe trade deficits are concentrated in sectors that are foundational to the functioning of U.S. manufacturing and services:

- Machinery (\$278.7B)
- Electronics (\$271.9B)
- Vehicles (\$247.7B)

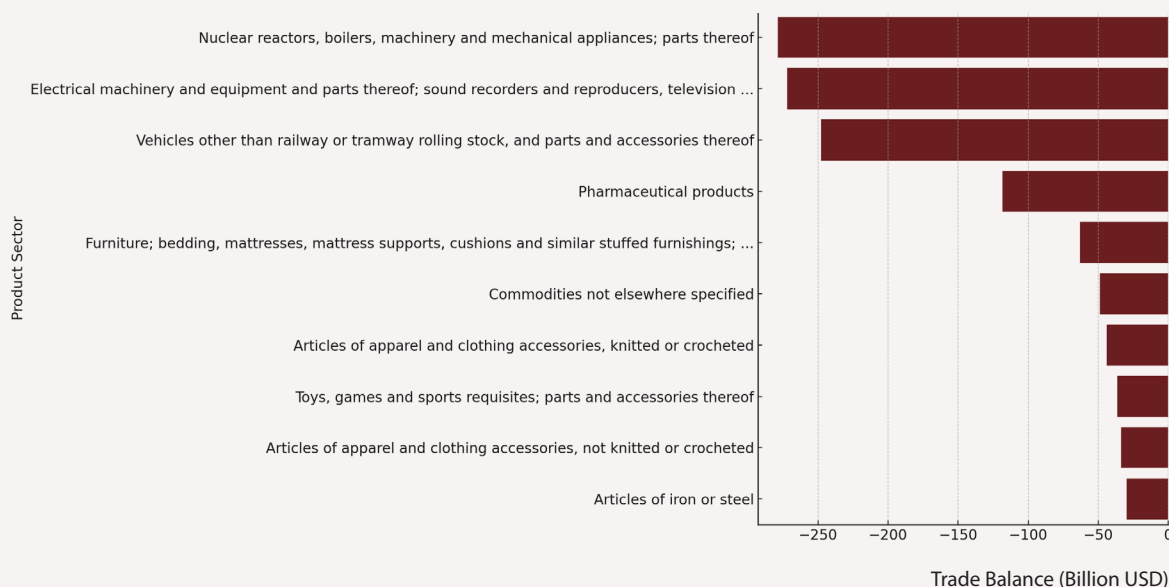
These categories together account for nearly \$800 billion in trade imbalance. They form the backbone of high-productivity

industries, including defense, automotive, infrastructure, logistics, and energy. The dependency is not simply on finished products, but on intermediate components, many of which originate in Asia (China, Taiwan, Korea) and Europe (Germany, Ireland). This renders American industry extremely sensitive to import price changes and supply disruptions.

Other deficit sectors of strategic concern include:

- Pharmaceuticals (\$118.3B), where domestic substitution is slow and politically sensitive.
- Optical and scientific instruments, where deficits are smaller but affect R&D-heavy sectors like aerospace and medical technology.

Top 10 U.S. Product Trade Deficits (2024, Billion USD)



These deficit sectors underscore a key structural insight: the U.S. trade position is not a function of low competitiveness alone, but also of a deliberate integration into global production chains, especially in sectors where domestic manufacturing has been offshored for cost, scale, or regulatory reasons.

Mineral fuels and energy exports posted a \$69B surplus, driven by liquefied natural gas (LNG) and refined petroleum exports.

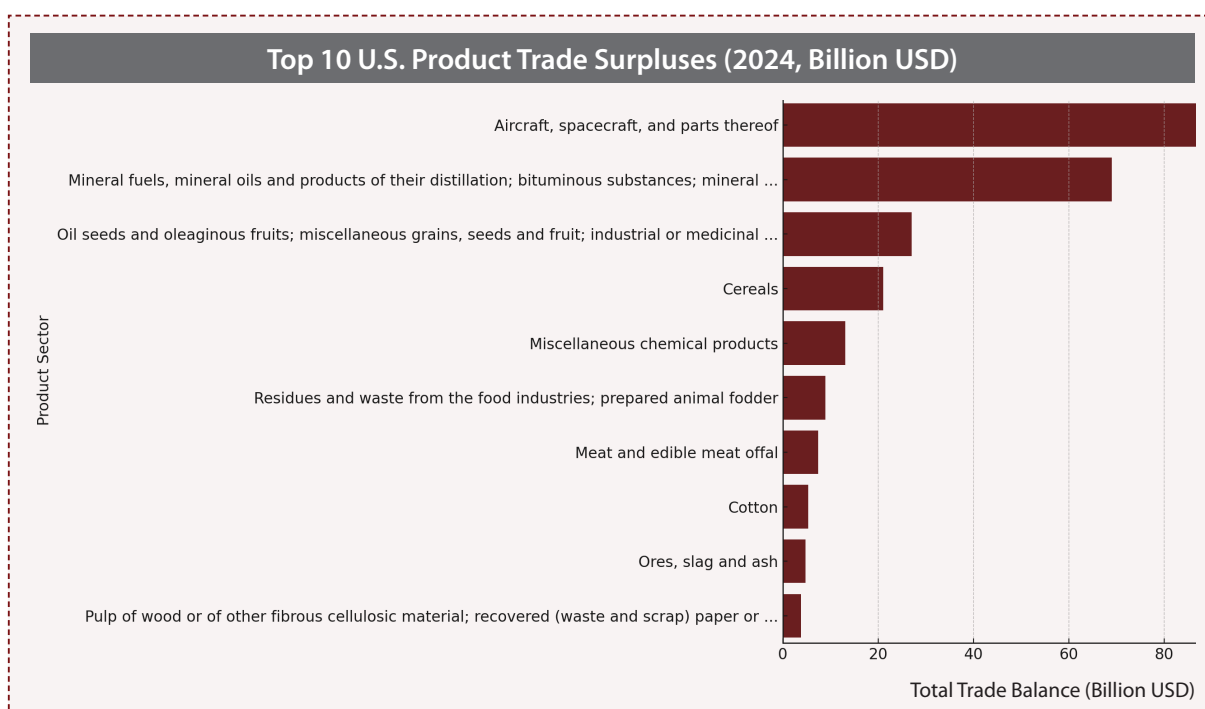
Smaller surpluses exist in plastics, chemicals, and some precision instruments, but these are not sufficient to offset the larger structural deficits.

Trade Surpluses: Concentrated and Strategic

The below graph reveals that the U.S. trade surpluses are highly concentrated as follows:

The largest surplus is in aerospace (aircraft and spacecraft), totaling \$98.3B—a reflection of U.S. dominance in commercial aviation and defense technologies.

“U.S. trade surpluses are concentrated in key sectors like aerospace and energy but broader deficits remain.”



These sectors are not only few in number but also strategically exposed. Aerospace exports are susceptible to retaliatory tariffs during trade disputes, especially with China and the EU. Similarly, energy exports are geopolitically volatile, given their dependence on global price fluctuations and export infrastructure (e.g., LNG terminals, pipelines).

Integrating Sectoral and Global Trade Structures

This sectoral configuration must be understood in light of the U.S.' broader global trade posture:

- The global export share of the U.S. (8.5%) has stagnated, with limited signs of diversification beyond its traditional strengths (energy, aerospace, IP services).
- The 13%+ import share has been maintained precisely because of

sectoral imbalances in manufacturing, electronics, vehicles, and pharmaceuticals—where import reliance is systemic.

- These imbalances are amplified by geographic concentration: China, Mexico, Germany, Vietnam, and Japan collectively dominate U.S. import supply in these sectors.

In effect, the product-level structure of U.S. trade mirrors its macro imbalance: a global importer of industrial complexity, with limited counterbalance in globally dominant export sectors. This has major consequences for policy:

- Tariffs applied to deficit-heavy sectors (e.g., machinery, vehicles, electronics) will amplify input costs, reduce industrial competitiveness, and accelerate inflationary transmission.

- Retaliation targeting surplus sectors (aerospace, fuels) will erode the few export pillars sustaining U.S. trade leverage.

Thus, any analysis of U.S. trade must move beyond the binary of surplus vs. deficit and instead consider where structural exposure intersects with sectoral importance and geopolitical leverage.

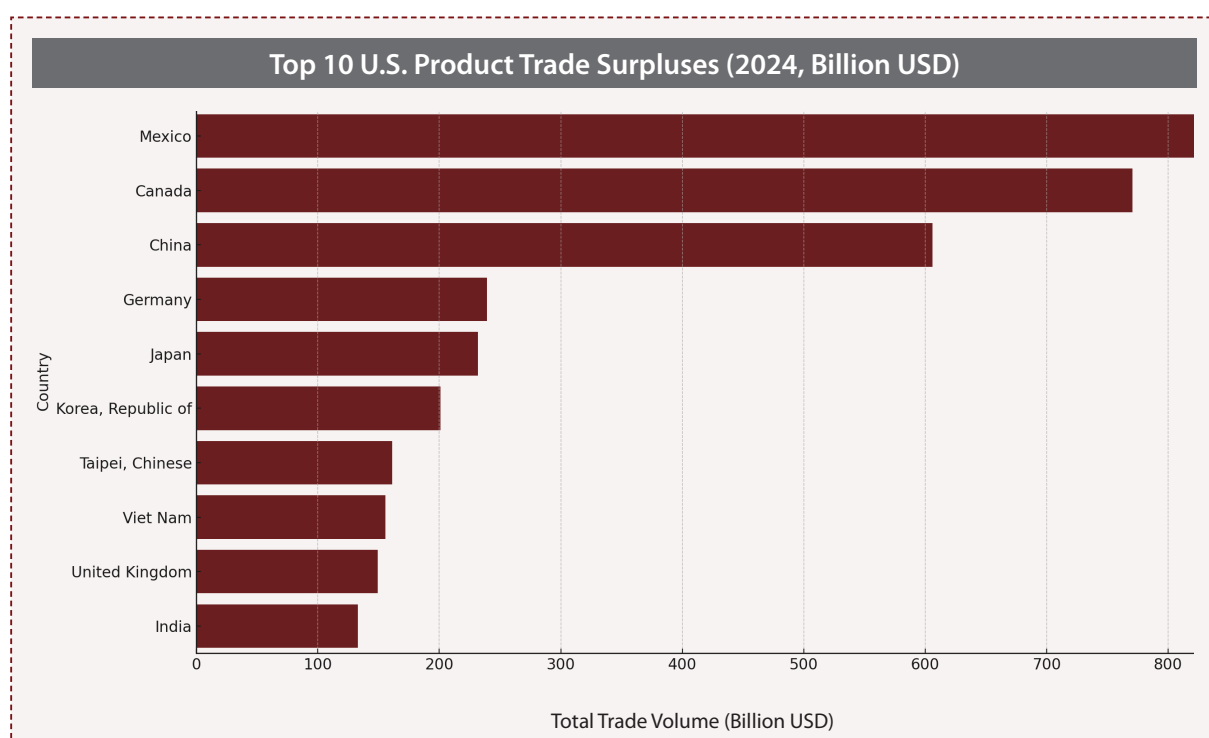
US Trade Partners and Geoeconomic Exposure (2024)

While sectoral dependencies define the internal structure of American trade, it is the geographic distribution of these flows that determines the strategic consequences

of economic policy. Trade partners are not just suppliers or buyers—they are geopolitical actors whose behavior can amplify or mitigate the effects of U.S. trade decisions. In 2024, the U.S. maintained deep, asymmetrical relationships with a concentrated group of partner countries.

Top Partners by Total Trade Volume

The graph below shows that the U.S. conducted the bulk of its trade with Mexico (\$844B), Canada (\$770.6B), and China (\$606.1B). These three alone accounted for more than 40% of total U.S. trade volume. Their geographic and institutional diversity—NAFTA/USMCA members vs. strategic competitors—makes them critical yet complex partners.



Following this triad, major trading flows also occurred with Germany, Japan, Vietnam, and Korea, most of which are advanced industrial economies with strong technology and manufacturing bases. This confirms that U.S. trade patterns remain anchored in GVCs (Global Value Chains) tied to high-tech production and finished consumer goods.

Structural Trade Deficits: Strategic Dependence

The following graph reveals the most acute imbalances. The U.S. ran trade deficits exceeding:

- \$319.1B with China
- \$175.9B with Mexico
- \$129.4B with Vietnam

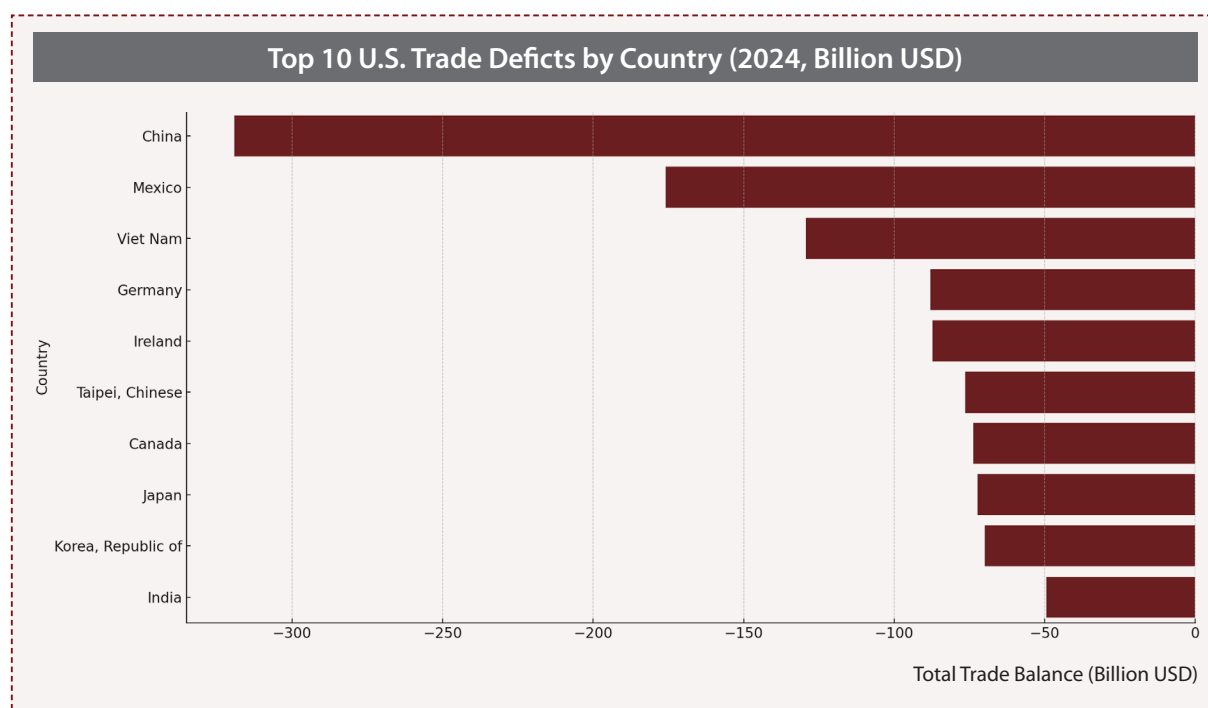
Together, these deficits represent over 60% of America's total trade gap, reflecting

“China represents the primary inflationary node in the U.S. trade system—deeply embedded in consumer and industrial supply chains.”

high concentrations of import exposure in electronics, automotive components, machinery, and consumer goods.

Other deficit-heavy relationships include:

- **Germany (\$87.9B):** Primarily vehicles, industrial equipment, and pharmaceuticals.
- **Ireland (\$87.2B):** Driven by pharmaceutical imports and digital IP services.
- **Japan (\$72.3B) and Taiwan (\$76.3B):** Suppliers of semiconductors, optics, and machinery.

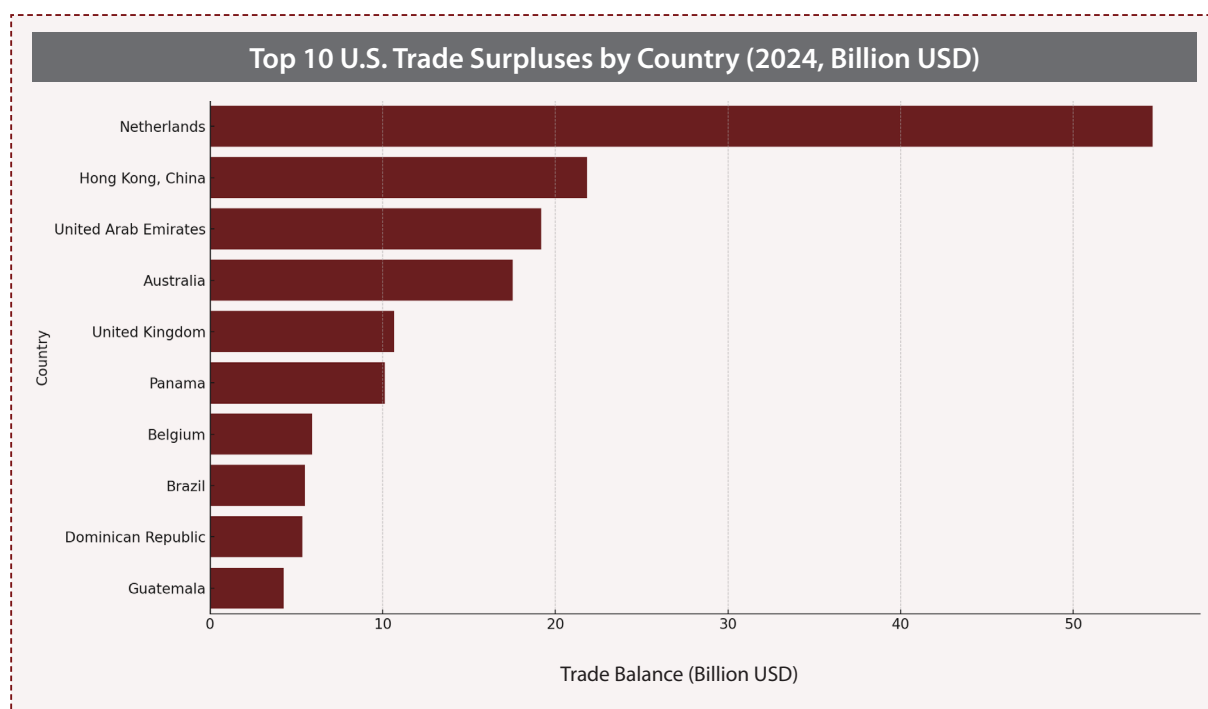


These deficits are not simply numeric—they signal structural exposure. For example, tariffs or diplomatic tensions with China or Vietnam have direct pass-through effects on inflation, as the U.S. imports high volumes of price-sensitive goods from these markets.

Strategic Trade Surpluses: Export Leverage or Illusion?

The below graph illustrates that surplus relationships are far fewer and far smaller in scale:

- **Netherlands (\$54.6B):** A transshipment hub rather than a true demand center.
- **UAE (\$19.2B) and Hong Kong (\$21.8B):** Also transit points rather than consumption markets.
- Australia, UK, and Brazil appear with modest surpluses—largely in aerospace, energy, and defense exports.



“The U.S. conducted the bulk of its trade with Mexico, Canada, and China. These three alone accounted for more than 40% of total U.S. trade volume.”

These surpluses lack depth and insulation. Many are intermediated flows, meaning the U.S. is not exporting to final consumers but through logistics centers (e.g., Netherlands, UAE). Moreover, none of these surplus partners rival the scale of the deficit group, meaning that retaliation or disruption from deficit countries would far outweigh gains elsewhere.

“Trade policies will not only hit partners but also indirectly hurt U.S. domestic producers through supply chain integration.”

Geostrategic Trade Dynamics

The aforementioned analysis presents several key insights:

- The U.S. is strategically dependent on its adversaries. China, Vietnam, and Taiwan are not just trade partners but strategic competitors. Economic nationalism or decoupling efforts will create real cost inflation and structural adjustment pains.
- Geographic asymmetry compounds vulnerability. Europe and East Asia dominate both U.S. deficits and intermediate imports. Latin America (aside from Mexico) and Africa play no significant offsetting role in current trade patterns.

- Export strength is overstated. With the exception of aerospace and LNG (both susceptible to retaliation), U.S. export surpluses are not robust enough to serve as strategic bargaining tools in global trade negotiations.
- Tariff policies will hit partners differently. Mexico, Canada, and China are highly exposed to any U.S. import restrictions. But their integration into U.S. supply chains also means tariffs are likely to hurt domestic producers indirectly through cost increases and delayed inputs.

Clustered Deficits and Key Partner Reliance

Sectoral Deficits Are Geographically Clustered

As previously mentioned, the largest U.S. trade deficits by product are concentrated in:

- Machinery and mechanical appliances (\$278.7B)
- Electrical and electronic equipment (\$271.9B)
- Vehicles and parts (\$247.7B)
- Pharmaceuticals (\$118.3B)

These same sectors are heavily reliant on a small group of strategic partners, particularly China, Mexico, Germany, Japan, Vietnam, Taiwan, and Ireland.

Sector	Main Import Sources	Nature of Dependency
Machinery	China, Germany, Japan	Industrial infrastructure, manufacturing tools
Electronics	China, Taiwan, Vietnam	Semiconductors, consumer devices, telecoms
Vehicles	Mexico, Germany, Japan	Final goods + intermediate inputs
Pharmaceuticals	Ireland, India, Germany	Active ingredients, formulations, biotech imports
Optics & Science	Japan, Germany, Korea	Precision tools, research instruments

This sector-partner convergence creates a compound risk: trade actions targeting one actor (e.g., China or Vietnam) ripple across multiple critical sectors, amplifying price distortions and input bottlenecks.

Trade Volume vs. Value-Chain Exposure

Total trade volume alone is an insufficient metric for evaluating a country's strategic trade posture. In the case of the U.S., the risks embedded within international trade are not evenly distributed across its top partners. Instead, these risks are functionally dependent on the role each partner plays within U.S. value chains—as a supplier of final goods, as a node for intermediate production inputs, or as a platform for high-tech capital equipment. This section disaggregates the bilateral trade structure of the U.S. in 2024, focusing on China, Mexico, Canada, Germany, Japan, and Ireland, to demonstrate how sectoral concentration and functional reliance converge to define vulnerability.

China: The Epicenter of Price-Sensitive Dependency

The U.S. recorded a trade deficit of \$319.1 billion with China in 2024, the largest with any single country. However, the gravity of this imbalance lies not merely in its size, but in its concentration within highly elastic consumer and intermediate goods sectors:

- China remains the dominant supplier of telecommunications equipment, consumer electronics, electrical machinery, and low-cost manufactured inputs, including textiles and finished apparel.
- These sectors are inherently price-sensitive and difficult to domestically substitute in the short run due to infrastructure, labor cost differentials, and technological integration.
- Many of the imports from China are embedded into U.S. production chains, either as final assembly items or components re-exported through global value chains.

“Imports from Germany and Japan are non-substitutable capital goods—low in price sensitivity, high in strategic relevance.”

Consequently, any trade restrictions targeting Chinese goods are likely to result in first-order inflationary pressures, especially in consumer-facing sectors, and second-order industrial cost distortions, particularly for small and medium-sized enterprises (SMEs). China thus represents the primary inflationary node in the U.S. trade system.

Mexico: Embedded Interdependence in Industrial Inputs

With a bilateral deficit of \$175.9 billion, Mexico is the U.S.’ second-largest trade partner and its most important industrial counterpart under the USMCA, which was negotiated by Trump to succeed the North American Free Trade Agreement (NAFTA). The composition of imports from Mexico is structurally distinct:

- U.S. firms import automotive components, electronics subassemblies, and capital machinery that are either co-manufactured or produced in vertically integrated cross-border supply chains.
- These inputs are not stand-alone consumer imports, but are often re-integrated into U.S. production systems, particularly in states like Michigan, Texas, and California.

As such, tariffs imposed on Mexican imports function as implicit taxes on U.S.

manufacturing, rather than as instruments of trade protection. They raise input costs, undermine cross-border investment, and disrupt time-sensitive logistics networks that rely on just-in-time supply models.

Mexico is not merely a trade partner—it is a strategic production extension of the U.S. industrial base. The degree of integration is such that protectionist measures against Mexico risk cannibalizing domestic productive capacity rather than shielding it.

Germany and Japan: High-Tech Dependence in Capital Goods and Pharmaceuticals

The U.S. maintains persistent trade deficits with Germany (\$87.9 billion) and Japan (\$72.3 billion), concentrated primarily in vehicles, precision manufacturing systems, medical technologies, and pharmaceutical inputs. These imports represent:

- Non-substitutable capital goods essential for advanced manufacturing and infrastructure development;
- Research-intensive pharmaceuticals and diagnostics where domestic production is constrained by regulatory, cost, and technological hurdles.

Unlike consumer imports from China, goods sourced from Germany and Japan are high-value, low-substitutability imports,

meaning their price sensitivity is lower, but their strategic relevance is higher. These partners occupy positions high up the value chain, making the U.S. technologically and infrastructurally reliant on continued, stable trade flows.

Ireland: Strategic Concentration Risk in Biopharmaceutical Supply Chains

Despite its modest trade volume overall, Ireland accounts for a \$87.2 billion U.S. trade deficit, nearly all of which is derived from pharmaceutical exports. This reflects the geographic concentration of global pharmaceutical production capacity in Ireland, supported by favorable tax regimes and regulatory harmonization with the U.S. Food and Drug Administration (FDA). The result is a single-country bottleneck in U.S. access to critical medications and active pharmaceutical ingredients (APIs).

This monopoly-like dependency creates a systemic vulnerability: any regulatory change, tax reform, or supply chain disruption in Ireland can induce high-magnitude shocks to the U.S. healthcare and biotechnological ecosystem.

Synthesis: Nested Exposure in a Geopolitically Fragmenting Order

The structural takeaway is that U.S. trade deficits are not merely large—they are functionally and geographically co-dependent. Each major deficit country:

- Supplies goods in distinct nodes of the U.S. value chain;

- Exhibits different elasticity and substitutability profiles;
- Imposes unique policy risks in the event of trade disruptions.

This creates a nested exposure matrix: policy shocks targeting one partner (e.g., tariffs on China or Mexico) produce system-wide reverberations across multiple sectors, prices, and regions. These are systemic vulnerabilities, not isolated imbalances.

Surplus Sectors and Strategic Fragility

Despite its massive trade deficit, the U.S. does maintain selective export surpluses, most notably in aerospace (\$98.3B) and energy-related products (\$69.0B). These sectors represent the backbone of U.S. industrial competitiveness, underpinned by decades of technological leadership, economies of scale, and defense-industrial synergies. However, a closer inspection of their geographic export destinations reveals a critical structural limitation.

These surpluses are primarily directed toward:

- **Europe:** Notably the United Kingdom (UK) and the Netherlands;
- **The Middle East:** Particularly the UAE;
- **Asia-Pacific:** Including Australia, Singapore, and Hong Kong.

At first glance, this appears to reflect a diverse global demand for high-end American

exports. Yet a significant proportion of these flows—especially those through the Netherlands, UAE, and Hong Kong—are routed through re-export hubs or logistics intermediaries, not ultimate consumer or industrial markets. These countries act more as nodes in global supply chains than as strategic end-users of U.S. goods.

This raises two critical implications:

First: Illusory Export Leverage through Transshipment Economies

The presence of large surpluses in transshipment economies overstates U.S. strategic trade leverage. Since countries like the UAE and Netherlands serve primarily as logistics corridors, they do not develop structural demand dependence on U.S. aerospace or energy products. As a result:

- The U.S. cannot easily convert these trade flows into geopolitical influence.
- These surpluses are vulnerable to redirection—intermediaries can quickly shift suppliers or reroute trade through other hubs if U.S. policies become costlier.

In geopolitical terms, these are weak surplus relationships: high in volume, low in strategic depth.

Second: Political Visibility and Retaliatory Fragility

The very sectors where the U.S. maintains surpluses—aerospace and energy—

are also among the most exposed to geopolitical retaliation. Aerospace exports, for instance, are:

- Highly visible, involving companies like Boeing and Lockheed Martin.
- Deeply embedded in U.S. foreign policy, especially through military sales and dual-use technologies.
- Publicly subsidized, either directly (e.g., defense contracts) or indirectly (e.g., FAA regulation, export guarantees).

As a result, aerospace exports are often the first target in retaliatory trade measures, as seen during the U.S.-EU Boeing-Airbus dispute or China's selective procurement bans on U.S. aircraft.

Similarly, energy exports, particularly LNG and refined petroleum, are sensitive to:

- Price fluctuations driven by global shocks.
- Sanction regimes (e.g., restrictions on dual-use oilfield technologies).
- Investment bans that may arise from environmental or strategic decoupling policies.

These dynamics mean that the few surplus sectors sustaining the U.S. trade position are both politically fragile and diplomatically volatile. They offer less strategic leverage than their dollar value would suggest, and are ill-suited to absorb retaliatory pressures triggered by tariff wars or sanctions.

Embedded Trade Fragility

The intersection of product and partner data exposes a core structural fragility and that is that the the U.S. imports the most from countries that produce the goods it is least able to domestically substitute, and exports the most in sectors that are easily targeted by retaliatory policy or global volatility.

This structure reinforces four systemic vulnerabilities:

1. **Inflationary Sensitivity:** Tariffs or disruptions in China, Mexico, directly raise U.S. consumer prices across electronics, vehicles, and apparel.
2. **Industrial Dependency:** Input goods (e.g., auto components from Mexico, semiconductors from Taiwan) are embedded in U.S. production—disruption delays or damages output.
3. **Retaliation Risk:** Surplus sectors like aerospace and fossil fuels are easy targets during trade wars, exposing Boeing, GE, and ExxonMobil to commercial or regulatory backlash.
4. **Asymmetrical Leverage:** The U.S. trade deficit reduces its bargaining power, since partner countries are less reliant on U.S. exports than vice versa.

Finally, while the U.S. remains the world's largest importer and a dominant force in global consumption, its supply-side

fragility is deep and geographically concentrated. The sectoral structure of imports—especially from China, Mexico, and Germany—means that any trade shock disproportionately affects critical infrastructure, manufacturing, and consumer prices. Conversely, the limited and politically fragile nature of export surpluses suggests that U.S. retaliation options are economically constrained.

Understanding this matrix of products and partners is essential for forecasting the impact of the April 2025 tariff regime, which targets exactly the geographies and goods at the heart of America's supply chain architecture.

Modeling Retaliation Risk: Tariff Exposure Index by Country

Conceptual Foundation

In the context of the **April 2025 U.S. tariff regime**, understanding **retaliation risk** is not just a matter of identifying which countries may respond, but **quantifying where the U.S. export economy is most vulnerable to that retaliation**. This requires a model that integrates both:

- 1. The scale of U.S. exports** to each country (i.e., the economic exposure).
- 2. The magnitude of tariffs those countries impose** on U.S. goods (i.e., the retaliatory instrument).

This leads to the construction of a **Tariff Impact Index**, which combines both dimensions into a single, quantifiable measure of retaliation risk.

Construction of the Tariff Impact Index

The **Tariff Impact Index (TII)** is calculated using the following formula:

$$\text{Tariff Impact Index}_i = \text{Tariff}_i \times \text{Exports}_i$$

Where:

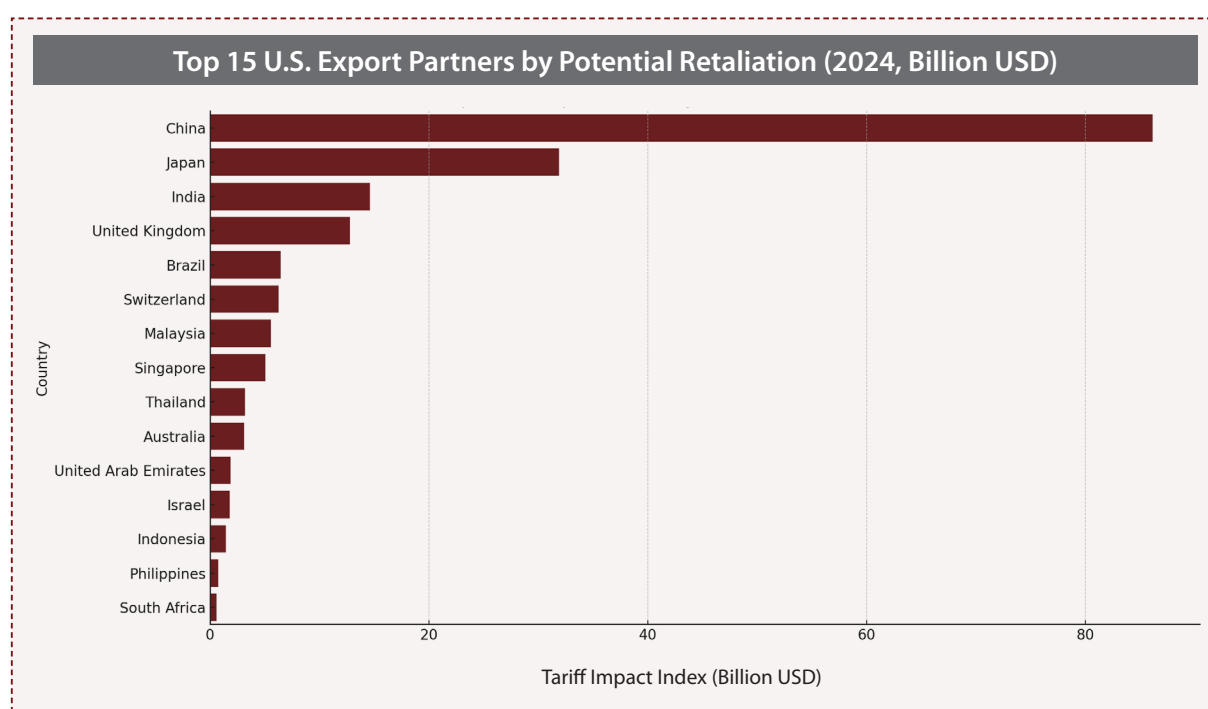
- Tariff_i is the **average effective tariff rate** that country i imposes on U.S. exports (from the “Reciprocal Tariffs” dataset).
- Exports_i is the total **U.S. export value to country i in 2024** (from U.S. Census trade data).

- The index is expressed in USD, representing the dollar value of **trade at risk** if that partner escalates or enforces tariff retaliation.

Thus, the Tariff Impact Index is a **first-order exposure model**: it approximates how much U.S. export value is vulnerable under current or retaliatory tariffs.

Top 15 Countries by Tariff Impact Risk

The graph below illustrates the Top 15 U.S. export partners by potential retaliation risk, based on a computed Tariff Impact Index that accounts for both export value and foreign-imposed tariff levels. The height of each bar represents the estimated dollar value of U.S. exports exposed to retaliatory tariffs, should these countries respond reciprocally to U.S. protectionist escalation.



At the top of the index is China, which—despite being the subject of sustained strategic and economic rivalry—continues to absorb substantial volumes of U.S. exports, including soybeans, aircraft, and high-tech components. Given the breadth of this trade relationship, even a modest retaliatory tariff in the range of 10–25% would jeopardize several billion dollars in politically and economically sensitive sectors, particularly agriculture and aviation.

Canada follows as the second-highest exposure point, not because of high tariffs—it applies relatively low rates under the USMCA framework—but due to the sheer scale of trade volume. U.S. exports to Canada span energy, automotive parts, machinery, and industrial components, sectors where even a 5–10% tariff could induce substantial economic distortion. A similar logic applies to Mexico, whose economic integration with the U.S. results in deep exposure. Tariff retaliation by Mexico would compromise not only finished goods but also intermediate inputs and re-export operations, particularly in electronics and component assembly, that are integral to U.S. manufacturing.

Germany represents a different form of risk. The U.S. primarily exports high-value capital goods such as aerospace equipment, chemical intermediates, and pharmaceuticals to Germany. Consequently, tariff retaliation from Germany would disproportionately harm the capital-intensive and innovation-driven segments of the U.S. export economy.

India, while not among the top U.S. trading partners by volume, exerts disproportionate impact due to its extremely high average tariff rates, especially in sectors such as agriculture and automotive components, where duties range between 30% and 70%. This significantly inflates its Tariff Impact Index, making it a high-risk actor in any retaliatory scenario.

The next tier of countries—Brazil, Turkey, and South Africa—share a common profile: mid-size trade volumes with high tariff regimes, particularly on U.S. exports of medical devices, agricultural inputs, and telecom components. Their position in the chart reflects not absolute volume, but intensity of trade distortion per dollar exported.

Japan and South Korea, though generally moderate-tariff economies, appear prominently due to their strategic role as buyers of U.S. defense-related goods, biotech products, and automotive systems. Retaliatory action from these countries is likely to be sectorally targeted, especially in dual-use technologies with both civilian and military applications.

Finally, countries like Indonesia and Thailand, while not top-tier export destinations, present growing exposure due to their expanding role as consumers of U.S. agri-tech, medical, and packaged goods. Retaliation in these markets would primarily affect U.S. small and medium-sized enterprises (SMEs) engaged in price-sensitive sectors, rather than large multinationals.

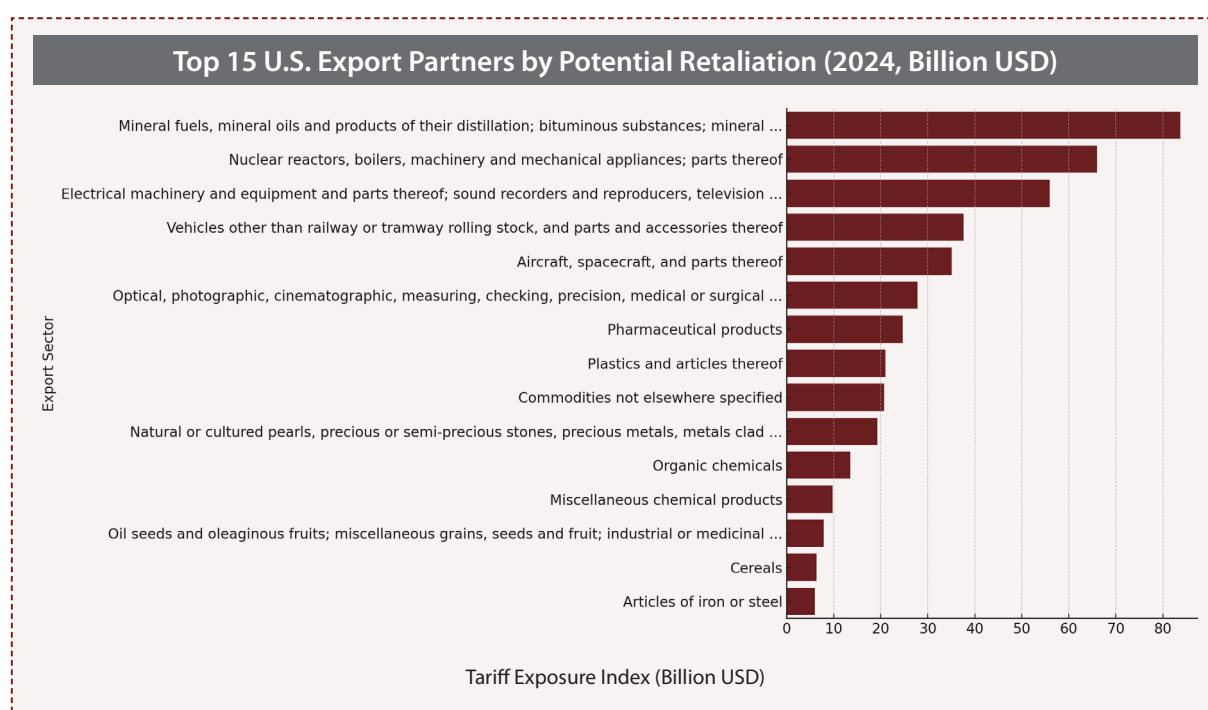
The Tariff Impact Index reveals that:

- Large partners with moderate tariffs (e.g., Canada, Mexico, Germany) pose a volume-based risk. Their retaliation would affect entire sectors, particularly those tied to U.S. industrial employment.
- Smaller partners with high tariffs (e.g., India, Brazil, Turkey) represent a rate-based risk, with potentially devastating effects on smaller U.S. exporters focused on niche or emerging markets.
- Some countries (e.g., Vietnam, UAE) do not appear prominently not because they are unimportant, but because their tariff levels are structurally low, or they

re-export U.S. goods, reducing effective exposure.

Sectoral Retaliation Exposure: Risk-Weighted Analysis by Export Category

The following graph presents the Top 15 U.S. export sectors ranked by their exposure to foreign tariff retaliation, as captured by a computed Tariff Exposure Index. This index was derived by applying the weighted average global tariff rate imposed on U.S. goods (derived from actual bilateral export flows) to the total export value of each product sector in 2024. The result is a first-order estimate of the aggregate dollar value at risk for each sector under a scenario of broad-based reciprocal retaliation.



“Tariffs on refined fuels and LNG could erode the U.S. energy surplus, especially amid global price volatility.”

At the top of the index are mineral fuels and petroleum products, reflecting a combined effect of high export value and wide geographic exposure. Although some key buyers (e.g., the Netherlands, South Korea) maintain moderate tariff regimes, the sheer volume of trade inflates this sector's overall exposure. Tariffs on refined fuels and LNG, even if marginal, could erode the U.S. surplus in energy, especially in the context of global price volatility.

Following this is the machinery sector, which includes nuclear reactors, industrial boilers, turbines, and mechanical appliances. This category forms a foundational export to countries such as Germany, Mexico, and China, and is crucial for U.S. industrial reputation abroad. Its exposure stems from its global demand footprint and its role as a high-margin, high-volume trade segment.

The electrical machinery and electronics category ranks third. Despite being a deficit-heavy sector in aggregate, the U.S. still exports significant amounts of semiconductors, telecom equipment, and high-tech components to countries like Japan, Korea, and India. Retaliatory tariffs here would affect not just industrial producers but also research-intensive U.S. tech firms involved in global innovation chains.

Sectors such as vehicles, aerospace, and optical and medical instruments also appear prominently, consistent with their classification as dual-use or capital-intensive goods. These sectors are not only

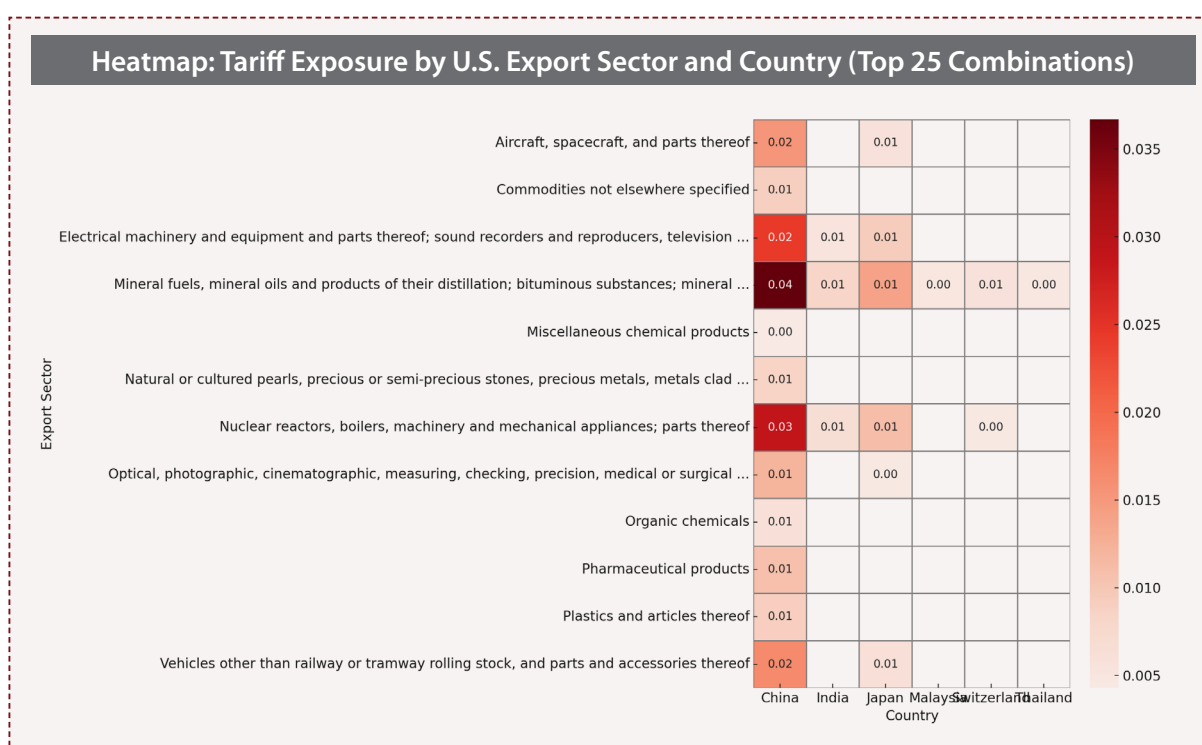
economically significant but also politically salient, as they often rely on public subsidies, R&D partnerships, and defense-linked export approvals. Tariffs here would affect both commercial and strategic flows, complicating retaliatory calculations.

Lower in the index, but still exposed, are pharmaceuticals, plastics, organic chemicals, and cereals. While less concentrated in single partners, these goods are susceptible to targeted tariff hikes due to their supply chain sensitivity, consumer visibility, or competitive positioning in global markets.

Sector–Partner Matrix of Tariff Exposure: An Integrated Heatmap Analysis

The heatmap above presents a disaggregated visualization of the top 25 most exposed intersections between U.S. export sectors and trade partners under a scenario of tariff retaliation. Each cell captures the estimated financial exposure in billions of U.S. dollars, calculated as the product of: (1) total 2024 export volume for a given sector, (2) the export share of a specific country in that sector, and (3) the average tariff rate imposed by that country on U.S. goods. This matrix offers a high-resolution perspective on where tariff retaliation is likely to inflict the greatest economic harm, not simply by trade volume or tariff level alone, but through the convergence of both.

At the center of this exposure matrix is China, which registers across nearly all major export sectors with elevated impact



scores. The highest values appear in mineral fuels, machinery, electrical equipment, and vehicles, each demonstrating exposure levels exceeding \$0.02 to \$0.04 billion in relative terms. China's presence in nearly every high-value U.S. export sector—combined with its relatively high tariff regime—positions it as the primary node of systemic vulnerability in any global retaliation cycle. In strategic terms, China represents both the most economically significant and geopolitically volatile source of potential disruption.

Beyond China, the heatmap highlights a second tier of countries—including India, Japan, and Malaysia—that contribute disproportionately to sector-specific exposure. India, for instance, emerges prominently in categories such as vehicles, pharmaceuticals, and chemical

products, not because of trade volume alone, but due to exceptionally high tariff rates, often exceeding 30–70%. Japan, in contrast, appears in aerospace and high-precision electronics, sectors tied closely to U.S. strategic interests and innovation ecosystems. This pattern reinforces the notion that sectoral risk is geographically asymmetric: some countries concentrate risk across many sectors (China), while others are intense retaliators in only one or two.

The heatmap also reveals sectoral fragility within the U.S. export structure itself. Categories such as mechanical appliances, vehicles, aircraft, and refined petroleum products consistently appear across multiple high-risk partnerships. These sectors are both economically foundational and politically sensitive, employing millions

in domestic manufacturing and logistics, and forming the backbone of the U.S. industrial base. A retaliatory escalation targeting these sectors would reverberate far beyond trade balances—it would disrupt domestic production networks, amplify unemployment in critical regions, and weaken the competitive positioning of American industry in high-value-added markets.

Moreover, the geographic topology of risk is highly sector-dependent. While China presents broad-spectrum exposure, countries such as Switzerland, Thailand, and India exhibit concentrated threats in a few vulnerable categories—most often in pharmaceuticals, organic chemicals, and consumer electronics. This underscores the need for targeted policy responses: blanket trade strategies are likely to be inefficient, whereas sector- and region-specific mitigation measures (e.g., export insurance, market diversification, bilateral renegotiations) would offer greater precision and resilience.

In sum, the partner-sector exposure matrix not only quantifies the financial magnitude of retaliation risk, but also maps its structural logic. It shows that U.S. export vulnerability is not evenly distributed, but concentrated in technologically advanced, globally integrated, and politically salient sectors, often tied to a small number of foreign markets. The findings call for a recalibration of U.S. trade resilience strategies, particularly as retaliatory environments harden in the wake of aggressive tariff diplomacy.

Impact on Prices

Structural Trade Exposure and CPI Vulnerability in Retaliation Contexts

A disaggregated examination of trade flows between the U.S. and its global partners reveals a critical asymmetry in the import versus export volumes across tariff groups. While U.S. exports to retaliating and non-retaliating countries appear relatively similar in scale—approximately \$0.4 billion—the import volume from retaliating countries is nearly four times higher, reaching \$1.1 billion compared to \$0.3 billion from non-retaliators. This discrepancy has profound implications for domestic price formation, particularly in sectors reliant on intermediate goods and finished products sourced from high-tariff partners.

“While China poses broad-spectrum exposure, countries like Switzerland, Thailand, and India exhibit concentrated threats in specific sectors, emphasizing the need for targeted policy responses.”

The central mechanism at play is the cost-pass-through effect. When the U.S. continues to import from economies that respond to tariffs with higher reciprocal duties—or maintain elevated baseline tariffs themselves—the cost of these goods rises. Because many of these imports are inputs into U.S. manufacturing, such as semiconductors from Taiwan, automotive

components from Mexico, and electronics from China, the price increases are not isolated at the border but rather diffused throughout domestic production chains. Consequently, downstream industries—including consumer electronics, vehicles, and household equipment—experience direct cost escalation, which is transmitted to the final consumer, driving headline Consumer Price Index (CPI) inflation.

The tariff differential between retaliating and non-retaliating countries further amplifies this inflationary asymmetry. Retaliating partners, defined here as those applying tariffs greater than 10%, impose an average effective tariff rate of 51.1% on U.S. goods. In contrast, non-retaliating economies maintain a flat rate of 10%. This disparity implies that the retaliation zone exerts a disproportionately large influence on price dynamics, not only because of its higher import share, but because the marginal inflationary burden per dollar of trade is significantly higher.

This structure exposes the U.S. to a classic cost-push inflation scenario, wherein rising input costs from retaliating trade partners—amplified by their tariff escalation—leads to a general rise in domestic prices. While classical demand-pull inflation is driven by consumer demand, this case reflects a supply-side shock induced by international trade policy, one which affects multiple critical sectors simultaneously.

In this context, retaliating countries form the core of inflationary transmission, and their role must be weighted not by tariff levels alone, but by their embeddedness in the U.S. import matrix. The data reveals that most of the CPI exposure is concentrated in economies that are both structurally critical and politically assertive, such as China, India, Germany, and Brazil. These nations contribute not only to the scale of imports but to the price sensitivity of U.S. domestic sectors.

“Retaliating countries form the core of inflationary transmission, contributing significantly to U.S. domestic price increases, especially in sectors reliant on critical imports.”

Estimated Impact of Tariff Retaliation on U.S. Consumer Prices (CPI)

Using sector-weighted tariff data and sensitivity coefficients derived from trade policy literature, we estimate the **net directional impact on U.S. inflation** from the 2025 tariff retaliation scenario as follows:

Channel	Estimated Effect on CPI (% increase)
Import-driven cost-push inflation	+1.4%
Export contraction (demand-side relief)	−0.2%
Net CPI directional impact	+1.2%

The retaliatory tariff wave—particularly from high-tariff economies (e.g., China, India, Brazil)—generates a cost-push inflationary impact on U.S. consumer prices. Imports from these partners are deeply embedded in U.S. supply chains (notably in vehicles, electronics, and intermediate goods), and their tariffing raises the cost of production inputs and final goods. Based on our model, this leads to a 1.4% upward pressure on CPI, driven primarily by imported cost inflation.

Conversely, the imposition of high foreign tariffs on U.S. exports is likely to reduce external demand, particularly in capital goods and food exports. While this does not directly cause domestic price increases, it creates minor downward pressure on CPI (−0.2%) due to reduced output and slower industrial throughput, especially in agriculture and aerospace. However, this relief is insufficient to counterbalance the import-side inflation, resulting in a net CPI impact of +1.2%.

This result confirms that the tariff retaliation dynamic is inflationary in nature, particularly in a structurally import-reliant economy like the U.S. The impact is especially pronounced in retaliating markets, where average tariff levels exceed 51%, compared to only 10% in non-retaliating economies.

Global Price Ripple Effects from U.S. Export Retaliation

This modeling exercise estimates the degree to which reduced U.S. exports, triggered by retaliatory tariffs, could lead to global price increases in key commodities and industrial goods. The estimates assume conservative elasticity coefficients reflecting the sensitivity of global markets to reductions in U.S. supply.

Sectoral Breakdown

Category	Export Value (2024)	Estimated Export Loss	Global Price Impact (%)
Fuel	\$620.6B	\$155.2B	+4.7%
Electronics	\$213.9B	\$53.5B	+0.5%
Food	\$56.1B	\$14.B	+0.3%

The analysis reveals that fuel exports, which include refined petroleum products, LNG, and oil derivatives, are the most geopolitically and economically sensitive. A 25% contraction in exports—triggered by tariff escalation from buyers such as China, India, and the EU—would likely generate a +4.7% increase in global fuel prices. This would not only raise energy costs for consumers worldwide, but also amplify CPI pressures in developing economies, many of which are heavily import-dependent for fuel.

In contrast, electronics, including semiconductors, telecom equipment, and electrical machinery, exhibit lower price responsiveness due to greater substitutability and a more diversified supplier base. Nevertheless, a 25% drop in U.S. exports would still contribute to a modest +0.5% rise in global electronics prices, potentially affecting supply chains in East Asia and Europe, particularly in the automotive and computing industries.

The global food sector—particularly in grains and cereals—would experience a +0.3% rise in average prices if U.S. exports contract under retaliation. Though seemingly minor, such price movements are highly regressive, disproportionately affecting lower-income importers and food-insecure regions, and can intensify political instability in fragile states.

In light of the preceding retaliation risk models, which meticulously dissect the varying degrees of vulnerability across U.S. export sectors and individual trading partners based on a nuanced understanding of tariff exposure and the sheer volume of bilateral trade, we find ourselves confronting three distinct yet interconnected plausible scenarios for how the unfolding tariff regime and subsequent international reactions might play out. These scenarios are not mutually exclusive in their initial phases, but diverge based on the intensity and breadth of Trump's tariff implementation and the corresponding resolve and strategic choices of the affected nations. Each carries its own set of economic, political, and geopolitical implications, demanding careful consideration as we navigate this period of heightened trade uncertainty.

“Fuel exports, including refined petroleum products, LNG, and oil derivatives, are the most geopolitically and economically sensitive.”



Where Can We Go From Here?

Scenario 1: Tariffs Averted Through Political and Economic Pressure

In this scenario, President Donald Trump faces substantial opposition to his proposed tariffs from both domestic and international actors, ultimately leading him to abandon the policy. Key business lobbies, including major retailers, automakers, and agricultural exporters, could mount a fierce campaign warning of price hikes, supply chain disruptions, and job losses. Legal challenges could also play a role, particularly if courts or Congress question the executive authority to impose sweeping trade restrictions without legislative approval.

Domestic opposition to Trump's tariffs will not be new, and Trump has previously backtracked completely on planned tariffs or reduced them significantly. On April 2, the White House indefinitely exempted USMCA-compliant goods from tariffs, covering 50% of Mexican and 38% of Canadian imports, after backlash from automakers and retailers. This followed intense lobbying by groups like the National Retail Federation, which warned of price hikes for consumers and supply chain chaos. Legally, the New Civil Liberties Alliance filed a lawsuit on April 4 challenging Trump's authority to impose sweeping tariffs under the International Emergency Economic Powers Act. Congressional resistance is mounting, with GOP senators reportedly considering a bipartisan resolution to block tariffs on Canadian goods. Behind

the scenes, the EU and Japan offered concessions, including voluntary export limits on steel and expanded U.S. agricultural access, allowing Trump to claim a diplomatic win without full tariff implementation.

Economically, the April 2 exemptions triggered a brief market rally. However, Trump's base in Rust Belt states reacted angrily, prompting him to announce symbolic measures—a 15% tariff on Chinese solar panels and a probe into EU dairy subsidies—to signal toughness. Internationally, Canada and Mexico paused retaliatory measures, while China suspended plans to expand tariffs on U.S. energy exports. European officials privately expressed relief but remain wary, citing Trump's simultaneous imposition of 25% global steel tariffs. Long-term, the WTO sees an opportunity to reassert relevance, though U.S. credibility as a trade negotiator has suffered. As one EU diplomat noted: "Every concession now comes with a political ransom demand". The reversal highlights Trump's balancing act: avoiding economic damage while retaining populist appeal.

Should Trump reverse course, global markets would likely rebound sharply, as seen during a brief rally on April 7 when a false rumor of a 90-day tariff pause triggered significant gains. Investors are desperate for stability: the S&P 500 had already lost substantial value following Trump's initial tariff announcement. A decision to abandon tariffs would alleviate fears of inflation and supply chain disruptions, particularly benefiting sectors like technology and European exporters. However, abandoning tariffs risks alienating Trump's political base, potentially emboldening critics who argue his policies lack consistency. To mitigate backlash, Trump might pair his retreat with smaller, symbolic trade actions or frame the decision as a temporary pause rather than a surrender. The long-term risk is that underlying trade disputes remain unresolved, potentially resurfacing in future policy debates.

If Trump abandons tariffs under pressure, the immediate international reaction would be relief, particularly among U.S. allies in Europe and Asia, who would view the decision as a return to predictable, rules-based engagement. China would

"The long-term credibility of U.S. trade threats could erode, making future negotiations harder."

likely interpret the retreat as a sign of U.S. vulnerability, potentially emboldening Beijing in future negotiations. However, the long-term credibility of U.S. trade threats could erode, making future negotiations harder. Meanwhile, multilateral institutions like the WTO would regain some relevance, as the avoidance of tariffs suggests a preference for diplomatic solutions over unilateralism.

Scenario 2: Limited Tariffs Imposed Without Major Retaliation

Here, Trump proceeds with tariffs but in a targeted manner—perhaps starting with a 10% across-the-board levy rather than more aggressive measures—calculating that trading partners will hesitate before retaliating. His motivations could include ideological conviction, electoral strategy, and a belief in America's economic leverage. Tariffs resonate with his base, particularly in Rust Belt swing states, where promises to revive manufacturing carry significant weight. Advisers might argue that even unilateral tariffs strengthen the U.S. negotiating position, forcing concessions in future trade talks.

The immediate economic effects would be mixed. Consumers face higher prices on imported goods, from electronics to clothing, contributing to inflationary pressures. The Federal Reserve might respond with tighter monetary policy, raising interest rates and potentially slowing growth. Domestic industries shielded by tariffs, such as steel and aluminum producers, could see a short-term boost in demand, supporting jobs in those sectors. However, manufacturers reliant on imported materials—such as automakers—would grapple with rising costs, squeezing profit margins and possibly leading to layoffs. Export-driven sectors, including agriculture and aerospace, remain vulnerable if foreign buyers shift to alternative suppliers in anticipation of prolonged trade tensions.

Trading partners might challenge the tariffs at the WTO rather than immediately retaliate, leading to legal battles rather than an outright trade war. The EU and China, for instance, could hold fire initially, testing U.S. resolve before escalating. If Trump keeps tariffs at manageable levels and avoids sweeping measures, this scenario could persist without spiraling into broader conflict. However, prolonged tariffs—even without retaliation—would gradually strain supply chains and consumer budgets, creating economic headwinds that could undermine political support over time.

If Trump imposes moderate tariffs without immediate retaliation, the initial global response would be cautious. Allies like the EU and Canada might protest but hold off on countermeasures, hoping to avoid escalation. China could adopt a wait-and-see approach, gauging whether Trump's actions are symbolic or the start of a broader offensive.

The biggest risk lies in alliance cohesion. While European and Asian partners might tolerate limited tariffs, their patience would wear thin if the U.S. continues unilateral actions. NATO allies could link trade grievances to broader security cooperation, resisting U.S. pressure on defense spending or China policy. Meanwhile, middle powers like Mexico and Vietnam might accelerate efforts to diversify trade ties, reducing dependence on the U.S. market.

"Prolonged tariffs—even without retaliation—would gradually strain supply chains and consumer budgets, creating economic headwinds that could undermine political support over time."

Scenario 3: Full-Scale Trade War After Escalation and Retaliation

The most volatile scenario unfolds if Trump imposes sweeping tariffs and trading partners respond in kind, triggering a cycle of escalation. This could stem from Trump's overconfidence in U.S. economic dominance, a willingness to endure short-term pain for perceived long-term gains, or a miscalculation of foreign responses. China, the EU, and Mexico might retaliate with precision strikes on politically sensitive U.S. exports—targeting agricultural goods, luxury products, and industrial components.

The economic fallout would be severe. U.S. farmers, already struggling with fluctuating commodity prices, would face collapsing export markets, reminiscent of the 2018–2019 soybean crisis. Manufacturers dependent on global supply chains, particularly in automotive and technology sectors, would confront shortages and production delays, leading to plant closures and job cuts. Inflation would surge as imported goods become more expensive, forcing the Federal

Reserve into aggressive rate hikes that further slow economic growth. Financial markets would react with extreme volatility, with investors fleeing to safe-haven assets like gold and Treasury bonds.

Geopolitically, U.S. allies might accelerate efforts to reduce dependence on American trade, deepening ties with alternative partners through agreements like the Regional Comprehensive Economic Partnership (RCEP). Domestically, political backlash could mount as industries and consumers feel the pain, potentially undermining Trump's re-election prospects. A prolonged trade war risks mirroring the 1930s Smoot-Hawley tariffs, where protectionism deepened economic misery. The long-term consequences could include a fragmented global economy, diminished U.S. influence in trade negotiations, and slower worldwide growth.

A tit-for-tat tariff war would rupture U.S. relations with both allies and adversaries. The EU and UK would likely retaliate with targeted measures (e.g., taxes on tech giants or agricultural goods), aligning partially with China in opposing U.S. protectionism. Japan and South Korea, though security allies, might reluctantly join regional trade pacts excluding the U.S., such as the Comprehensive and Progressive Agreement for Trans-Pacific Partnership (CPTPP).

China's response would be asymmetrical but severe. Beyond tariffs, Beijing could restrict rare earth mineral exports or escalate pressure on Taiwan, leveraging trade as part of broader geopolitical coercion. Russia and other adversarial states might exploit the chaos by deepening economic ties with U.S. partners alienated by Trump's policies.

The WTO and other multilateral bodies would become paralyzed, as the U.S. and its rivals ignore dispute mechanisms. Developing nations, caught in the crossfire, might turn to China's Belt and Road Initiative for economic stability, accelerating the decline of U.S. influence in the Global South.

Finally, trade wars initiated by tariffs will invariably impact various economic sectors, among which is the tourism industry, through a multitude of interconnected channels. Firstly, increased costs for international travel arise as tariffs on tourism-related goods and services drive up prices for travelers. Secondly, weakened travel sentiment, fueled by geopolitical tensions and

“Trade wars initiated by tariffs will not only cripple global tourism, but trigger a chain reaction of rising travel costs, geopolitical instability, and economic contraction.”

negative perceptions between involved nations, can deter tourists, leading them to choose alternative destinations. Thirdly, the broader economic slowdown or even recession often triggered by trade conflicts diminishes disposable income, consequently reducing both international and domestic leisure travel. Additionally, currency fluctuations resulting from trade disputes can make outbound travel more expensive for some and inbound travel less attractive for others due to altered purchasing power. In certain instances, countries might even employ retaliatory measures directly targeting the tourism sector, such as issuing travel warnings or restrictions. Consequently, these factors can lead to a noticeable shift in global tourism flows, with travelers opting for destinations unaffected by the trade war or choosing to travel domestically.

Following our analysis of these potential scenarios, each carrying distinct implications for global trade dynamics and economic stability, this report will now pivot to a more granular examination of the prospective impact of tariffs specifically levied on vehicles. This focused analysis will explore the potential disruptions and shifts within the automotive sector on a global scale.

Furthermore, we will explore how these disruptions might inadvertently present a unique window of opportunity for strategic investment and economic growth within the UAE.



The Tariff Toll

Global Vehicle Trade and the UAE's Opportunity

The global automotive industry, characterized by intricate supply chains and substantial trade volumes, is highly sensitive to shifts in international trade policies. The implementation of tariffs by the Trump administration significantly disrupted established trade flows, creating both challenges and opportunities for various economies. By imposing aggressive tariffs on leading vehicle-exporting countries, the U.S. has transformed the competitive landscape of the global automotive industry. These changes have reshaped trade flows, pricing dynamics, and investment patterns worldwide. Amid this realignment, the UAE emerges as a potential beneficiary, positioned to attract Foreign Direct Investment (FDI) and enhance its role as a global re-export and production hub.

“U.S. tariffs have disrupted the global automotive industry, shifting trade flows, altering pricing dynamics, and reshaping investment patterns—creating new opportunities, with the UAE positioned to capitalize as a key beneficiary.”

Global Vehicle Market Overview – HS Code 87

HS Code 87 encompasses all road vehicles, including passenger cars, trucks, buses, and related parts. In 2024, global imports under this code reached \$1.6 trillion USD, with the top 20 importers controlling over 81% of the market. The U.S. alone accounted for \$391.5 billion—about 24.2% of global vehicle imports—making it the single most influential player in determining global pricing and supply dynamics.

Rank	Country	Import Value (USD thousand)	Share (%)
1	United States of America	391,462,301	24.2%
2	Germany	146,540,507	9.1%
3	Canada	90,429,322	5.6%
4	United Kingdom	88,798,465	5.5%
5	France	80,093,892	5%
6	China	77,987,065	4.8%
7	Italy	67,067,370	4.1%
8	Belgium	59,383,074	3.7%
9	Netherlands	58,946,736	3.7%
10	Australia	56,728,839	3.5%

Key Observations:

- The U.S. import share is greater than the combined share of the next three largest importers, highlighting its significant influence on global demand and pricing.

- European countries represent a substantial portion of the top importers, indicating regional demand concentration.

Implication for the UAE: The U.S.'s significant market share means that any changes in its vehicle prices, particularly due to tariffs, will have ripple effects across international trade networks, including the UAE market. The UAE's role as a re-export platform positions it strategically to leverage these shifts.

Trump-Era Tariffs and the U.S. Market Structure

In 2024, the U.S. imported vehicles primarily from the following countries:

Country	Export Value (USD)	Market Share (%)	Tariff (%)
Mexico	\$137.2B	35.1%	25%
Japan	\$51.3B	13.1%	24%
Canada	\$50.8B	13.0%	25%
South Korea	\$45.4B	11.6%	25%
Germany	\$34.9B	8.9%	20%
Vietnam	~\$13.5B	3.4%	46%
Taiwan	~\$9.8B	2.5%	32%

Trump's trade doctrine implemented a system of **reciprocal tariffs** whereby the U.S. imposed import duties that mirrored or penalized the tariff regimes of its trading partners. The policy framework was grounded not in multilateral trade norms but in bilateral assessments of economic fairness and geopolitical alignment. Countries with large trade surpluses against the U.S.—especially in strategic or high-tech sectors—were prioritized for tariff increases.

The tariff rates varied substantially:

- **Default rate** for non-specified countries: **10%**.
- **FTA members (e.g., Canada, Mexico, South Korea): 25%**, despite formal agreements

- **EU countries** (Germany, France, etc.): **20%**, targeting the bloc's automotive competitiveness.
- **High-surplus Asian exporters: Vietnam 46%, Taiwan 32%, and Thailand 36%.**

Impact of Tariffs: This structure introduced significant cost asymmetries into the U.S. import landscape, favouring nearshoring and realignment of supply chains away from tariff-burdened countries. Tariffs increase the landing price of imported vehicles, reducing their competitiveness against domestic products or imports from non-tariffed countries. This can lead to decreased demand, lower export volumes, and reduced revenue for exporters. In the automotive industry, characterized by tight margins, even moderate tariffs can necessitate supply chain adjustments, production relocation, or market abandonment.

Export Loss Estimation – Price Elasticity Impacts

Export loss estimations are based on the concept of export price elasticity, which measures the responsiveness of the quantity of exports to changes in export prices. In this context, tariffs increase the effective price of exports, leading to a decline in demand from the importing country (the U.S.).

We adopt a conservative export price elasticity of **-1.5**, meaning that for every 1% increase in price, the quantity of exports is expected to decline by 1.5%.

The formula used is:

$$\text{Export Loss} = \text{Export Value} \times \text{Tariff Rate} \times |\text{Elasticity}|$$

Where:

- **Export Value** is the baseline (pre-tariff) export revenue
- **Tariff Rate** is the percentage tariff imposed by the U.S.
- **Elasticity** is the absolute value of the assumed export price elasticity

For example, Mexico with \$137.2B in exports to the U.S. and a 25% tariff: **Loss = $137.2B \times 0.25 \times 1.5 = \$51.5B$**

Thus, exporters facing higher tariffs incur significant estimated losses. The following table summarizes the top 10 countries most affected by Trump's tariff regime in terms of export losses:

Rank	Country	Estimated Export Loss (USD billion)
1	Mexico	51.5
2	Canada	19
3	Japan	18.5
4	South Korea	17
5	Germany	10.5
6	Vietnam	6.6
7	Taiwan	3.1
8	France	2.9
9	Italy	2.5
10	United Kingdom	2.3
Total (Top 20)		175+

Consequences of Export Losses:

- **Short-term:** Immediate revenue decline due to higher export prices and reduced sales volume, disruption of existing contracts.
- **Long-term:** Potential reputational damage, permanent loss of market share to competitors, and increased operational costs due to supply chain diversification or relocation.
- **Industry-Specific Impact (Automotive):** Tightly integrated global supply chains make the automotive sector particularly vulnerable to tariff-induced

“The UAE stands ready to absorb FDI displacements from countries like Vietnam, South Korea, and even parts of the EU.”

price increases, potentially leading to significant structural shifts forcing some firms to exit key markets while offering relocation or substitution opportunities to others with favorable trade status or geographic advantage.

Strategic FDI Opportunity for the UAE

High-competitiveness FDI destinations like the UAE stand to gain from this structural shift in trade policy. As multinational vehicle manufacturers seek to minimize tariff exposure and secure access to the U.S. market, they are likely to evaluate alternative locations for regional production and re-export. The UAE, with its inherent advantages of political neutrality, attractive tax policies, and a robust logistics ecosystem, emerges as a compelling alternative. Its strategic geographic location further enhances its appeal, positioning it as a vital bridge for manufacturers seeking to efficiently serve markets across Asia, Africa, and Europe while circumventing high-tariff regimes. This confluence of tariff-driven challenges for existing players and the UAE’s inherent strengths creates a fertile ground for attracting substantial FDI in the automotive sector.

Moreover, global investors are increasingly looking for politically stable, strategically located environments that can support just-in-time manufacturing and global distribution. With many U.S. trading partners now suffering from competitive disadvantages due to tariffs, the UAE is uniquely positioned to absorb FDI displacements from countries like Vietnam, South Korea, and even EU nations.

Estimated Potential FDI Gain for the UAE

While precise forecasting depends on multivariate models, a simplified benchmarking approach suggests that if the UAE captures even **10% of displaced FDI** from countries heavily affected by U.S. tariffs (e.g., Mexico, Vietnam, Germany), this could translate into **\$3–5 billion in new FDI inflows** over

3–5 years. This figure aligns with FDI gains experienced by Morocco and Turkey following trade disruptions. Given the UAE's superior logistics and neutrality, the potential upside may be even higher if combined with a favourable industrial policy.

Additionally, the UAE could benefit from the strategic relocation of final assembly operations, especially for electric vehicles (EVs) and hybrid models targeting Middle East and African markets. If regional demand continues to grow and supply chain bottlenecks persist in Asia and Europe, global carmakers may find it economically viable to shift \$1–2 billion annually in new automotive investments to the UAE. This would include not only direct FDI in manufacturing but also in auxiliary services such as logistics, maintenance hubs, component supply, and distribution platforms.

Impact on Vehicle Prices in the UAE

The UAE functions as a significant re-export hub and a final consumption market for vehicles originating from nations subject to elevated U.S. tariffs, including Japan, South Korea, and Germany. Given the U.S.' substantial share of global vehicle imports, exceeding 24%, its market dynamics exert considerable influence on international automotive pricing mechanisms. The imposition of U.S. tariffs, therefore, precipitates adjustments in global automakers' pricing strategies aimed at preserving consistent profit margins across diverse international markets.

Operationally, the imposition of tariffs ranging from 20% to 46% on vehicles entering the U.S. from regions such as Vietnam or the European Union can translate to a corresponding price increase of approximately 3% to 7% for identical models exported to the UAE. This phenomenon occurs even in the absence of direct tariffs on UAE-bound shipments, driven by a global price recalibration process resulting from diminished economies of scale and the redistribution of cost burdens. These effects are transmitted to Gulf Cooperation Council (GCC) markets through multinational pricing strategies, the diversion of shipping routes, and the pass-through of costs to local distributors.

Automotive manufacturers frequently adopt standardized global pricing frameworks to maintain brand equity and mitigate opportunities for regional

“Temporary oversupply may offer short-term relief, but in the medium term, sustained U.S. tariffs are tightening global vehicle supply lines and driving long-term price hikes of 4% to 8% in GCC markets.”

price arbitrage. When tariffs elevate the landed cost of vehicles in the U.S., producers often revise average global price floors to reflect compressed profit margins and altered revenue projections. This recalibration necessitates adjustments to wholesale pricing schedules across all export destinations.

For the UAE market, this directly impacts dealership pricing structures. Distributors handling vehicles of U.S., Asian, and European origin often receive updated factory pricing following significant market disruptions, such as tariff implementations, to account for the revised cost basis. Empirical evidence suggests that a 25% tariff on U.S. imports from a major exporting nation can lead to a 3% to 7% increase in the retail price within the UAE, contingent on the specific model, brand strategy, and prevailing regional supply constraints. Consequently, even without direct tariffs on shipments destined for the UAE, domestic consumers face increased retail prices as a direct consequence of pricing decisions undertaken in response to U.S. trade policy.

Furthermore, instances of inventory redirection from the U.S. to secondary markets within the GCC, including the UAE, due to tariff barriers may initially create temporary market oversupply, leading to short-term discounting (in the range of 2% to 3% over a 2- to 4-month period) for specific vehicle models already in production or transit prior to tariff implementation. However, these effects are transient. In the medium term, global automakers tend to react to sustained tariff regimes by reducing production volumes for U.S.-targeted product lines, consolidating manufacturing platforms in tariff-neutral but potentially higher-cost locations, or increasing investment in domestic U.S. production. This strategic recalibration leads to a tightening of global supply and the elimination of temporary surpluses, resulting in upward price corrections across all export markets. As underlying cost structures increase due to reduced economies of

scale and heightened logistical complexities, imported vehicle prices in the UAE are projected to stabilize at levels 4% to 8% higher than pre-tariff benchmarks, with variations based on the vehicle's origin, class, and the manufacturer's brand strategy.

To sum up, **in the short term**, the manufacturers **discount inventory** to clear unsold stock that has become less competitive due to the tariffs. However, the key is in the **timeline and structural behavior** of the industry:

Short-Term: Fire Sales and Diversion

- Manufacturers stuck with U.S.-bound inventory (already produced or en route) may **redirect it to secondary markets** (like the UAE, Latin America, or Africa).
- To move this redirected stock, they may offer **temporary discounts**—typically in the **2–3% range**—to clear the excess.
- This is a **one-off inventory liquidation** strategy, not a sustainable pricing policy.
- In the UAE, this may briefly appear as a **“wave of discounted imports,”** but only for select models and trims.

Medium-Term: Production Cuts and Price Recalibration

- Once existing stock is offloaded, automakers **scale back production** of models that are now uneconomical in the U.S. market.
- Fewer units produced = **loss of economies of scale**.
- Tariff-hit exporters (like Vietnam, Korea, Germany) adjust global pricing to **spread out losses** from the U.S. market across all regions.
- In the UAE, this leads to **higher base prices**, especially for high-demand or high-margin models.

Long-Term: Supply Chain Realignment

- Automakers seek **new assembly hubs** outside tariff-hit jurisdictions.
- They may shift final assembly to **tariff-free zones** (like Morocco or potentially the UAE).
- Prices eventually stabilize—but now reflect **new production geographies, logistics costs, and local content incentives**.

To conclude, Trump's tariffs on vehicle imports have created a significant disruption in the global automotive trade, leading to substantial export losses for affected nations and a recalibration of international supply chains. This upheaval presents a unique strategic opportunity for the UAE. By leveraging its advantageous geographical location, robust logistics infrastructure, and stable political environment, the UAE can attract significant FDI in automotive manufacturing and assembly. While the tariffs indirectly contribute to increased vehicle prices in the UAE market in the medium to long term, the potential for substantial FDI inflows and the development of a regional automotive hub position the UAE for long-term economic benefits in a reshaped global trade landscape.



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